

SALARIES AND EXPENSES, FEDERAL MANAGEMENT POLICY

PURPOSE OF THE APPROPRIATION

From 1975 through the 1976 Transition Quarter, appropriations under this head financed the development of Government-wide policies to ensure consistency in the areas of financial management, management systems, procurement management, property management, and ADP management. The program included developing and publishing policies and procedures; conducting studies and reviews; designing new methods and systems; monitoring adherence to Government-wide policy; and providing technical assistance to upgrade effective management.

AUTHORITY FOR THE PROGRAM

This program was authorized by Executive Order 11717 of May 9, 1973, which directed the transfer of these responsibilities from the Office of Management and Budget to GSA.

HISTORY OF THE PROGRAM

As an outgrowth of OMB's attempts to concentrate on purely management responsibilities, Executive Order 11717 transferred certain Governmentwide administrative policy functions to GSA, effective April 15, 1973. To perform these functions, GSA Order ADM 5440.72 established the Office of Federal Management Policy.

Although 28 employees were transferred from OMB to GSA along with the function, additional ceiling and funds were not provided. In 1974, GSA provided from its own resources 50 ceiling positions and an additional 18 personnel to start up the program. The following organizational elements were also transferred:

- a. From the Federal Supply Service: The Federal Procurement Regulations Staff and the Supply Policy and Plans Division of the Office of National Supply Policies and Programs; the Passenger and Personal Entitlements Branch and the Regulations and Procedures Branch of the Transportation Management Division, Office of Motor Equipment, Transportation, and Public Utilities.
- b. From the Automated Data and Telecommunications Service: Policy Branch and Regulations Branch of the Economic Analysis and Policy Division, Office of Agency Assistance, Planning, and Policy.

In 1974, the new office was funded at a level of \$1,350,000 under the appropriation for "Salaries and Expenses, Office of Administrator". In 1975, a separate appropriation was provided for "Salaries and Expenses, Federal Management Policy".

In 1976, Congress expressed the concern that this office may have outlived its usefulness, and might not be performing the functions originally intended when it was transferred from OMB. As a result, funds were appropriated only for the first half of FY 1976; a study was to be conducted to determine where these functions best belonged. GSA Order ADM 5440.97 subsequently transferred ADP management functions back to ADTS, and ADM 5440.99 restored procurement regulation functions to FSS, effective November 1, 1975.

The GSA Office of Federal Management Policy was disestablished on December 31, 1975 by Executive Order 11893, and residual functions transferred back to OMB. The 1976 Supplemental Appropriations Act, P.L. 94-157, provided funding to OMB for the last half of FY 1976 through a transfer from amounts appropriated for "Operating Expenses, FSS".

DEVELOPMENT OF APPROPRIATIONS LANGUAGE

The initial separate appropriation for Salaries and Expenses, Federal Management Policy was contained in the Treasury, Postal Service, and General Government Appropriations Act, 1975, P.L. 93-381. Language did not change during the appropriation's short existence, and read as follows:

"For expenses, not otherwise provided, necessary for Government-wide policy functions in the areas of financial management, procurement management, property management, automatic data processing management, and management systems development, pursuant to Executive Order 11717, dated May 9, 1973, \$_____."

BUDGETARY HISTORY OF APPROPRIATIONS \$(Thousands)

Fiscal	Estimate	Presidents	House	Senate	-----Appropriations Enacted-----		
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<u>Year</u>	<u>To OMB</u>	<u>Allowance</u>	<u>Bill</u>	<u>Bill</u>	<u>Amount</u>	<u>P. L.</u>	<u>Date</u>
1973	(Absorbed in S&E, Office of Administrator)						
1974	(Included under S&E, Office of Administrator)				1,350	93-143	10/30/73
1975	3,205	1,820	1,600	1,730	1,730	93-381	8/21/74
Suppl	18	18	18	18	18 1/	94-32	6/12/75
1976	2,052	1,880	940	1,700	1,100 2/	94-91	8/9/75
Trans Qtr	523	473	235	425	275 2/	94-91	8/9/75

Transfer from OE, Disposal for increased pay costs.

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Half-year costs, as program was being terminated in GSA.

FUNDS AVAILABLE, OBLIGATIONS, AND OUTLAYS
\$(Thousands)

<u>Fiscal Year</u>	<u>Approp- riation</u>	<u>Other Availabil</u>	<u>Total Availability</u>	<u>Obligations</u>	<u>Unoblig. Balances</u>	<u>Outlays</u>
1974	1,350	(Included under S&E, Office of Administrator)				
1975	1,748	--	1,748	1,620	128	1,575
1976	1,100	--	1,100	822	278	904
Trans Qtr	275	278 <u>1/</u>	553	3	550	8
1977	--	--	--	--	--	7

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1976 unobligated balances carried forward and were available for the Transition Quarter.

EMPLOYMENT DATA

<u>Fiscal Year</u>	<u>Permanent Positions</u>	<u>Average Employment</u>	<u>Average GS Grade</u>	<u>Average GS Salary</u>
1974	50	47	10.7	\$ 21,575
1975	65	58	12.1	\$ 23,523
1976	--	26	11.8	\$ 24,815